

# Public Document Pack

AT A MEETING of the Cabinet of HAMPSHIRE COUNTY COUNCIL held at the Castle, Winchester on Monday, 3rd February, 2020

Chairman:

\* Councillor Keith Mans

- |                               |                                |
|-------------------------------|--------------------------------|
| * Councillor Rob Humby        | * Councillor Andrew Joy        |
| * Councillor Roz Chadd        | * Councillor Stephen Reid      |
| * Councillor Liz Fairhurst    | * Councillor Patricia Stallard |
| * Councillor Judith Grajewski | * Councillor Seán Woodward     |
| * Councillor Edward Heron     |                                |

Also present with the agreement of the Chairman: Councillor Carter, House, Huxstep, Latham, McNair-Scott, Oppenheimer, Porter and Warwick.

## 164. **APOLOGIES FOR ABSENCE**

All Members were present and no apologies were noted

## 165. **DECLARATIONS OF INTEREST**

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Personal interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

Councillor Mans disclosed a personal interest by virtue of being a Director of the Oakhaven Care Agency.

Councillors Humby, Grajewski and Woodward declared personal interests by virtue of being members of LEP Boards.

Councillor Chadd declared a personal interest by virtue of her daughter attending South Farnborough Junior School.

## 166. **MINUTES OF PREVIOUS MEETING**

The minutes of the previous meeting were reviewed and agreed.

## 167. **DEPUTATIONS**

No requests to make a deputation had been received.

It was noted that Councillors House and Porter would speak on a number of items on the agenda with the agreement of the Leader.

**168. CHAIRMAN'S ANNOUNCEMENTS**

The Chairman reported on recent meetings he had attended regarding the joint venture with Kent County Council, noting the success of the partnership.

With reference to Britain's recent exit from the European Union, the Chairman highlighted the increasing importance of strong bilateral relationships with international partners.

**169. REVENUE BUDGET & PRECEPT 2020/21**

Cabinet considered a report of the Director of Corporate Resources regarding the Revenue Budget and Precept 2020/21.

The report was introduced and key elements highlighted, including the use of winter maintenance budgets, the position of the HC3S trading operation, revisions to the 2019/20 budget relating to Ash dieback, rural broadband, climate change and the invest in Hampshire fund. The potential impact of changes to the national living wage were drawn to Cabinet's attention, as was the reserves strategy.

With the agreement of the Chairman, Councillor House addressed Cabinet, questioning the strategy of service reduction to deal with reduced levels of government grant. He proposed greater investment in strategic land for long term benefit and growing the use of volunteers to support community facilities such as libraries.

Cabinet noted that many of the services delivered by the County Council were statutorily required and therefore the budget setting strategy was based around fulfilling these responsibilities. The prudence and success of the reserves strategy was recognised and it was noted that resources were available to purchase land where suitable opportunities arose. The sold services strategy was credited with spreading overheads, retaining skilled capacity and maintaining the Council's overall scale.

It was confirmed that all alternative proposals relating to changes to the library service would be considered on conclusion of the public consultation. Cabinet welcomed the high level of public interest and engagement with the consultation process.

Additional funding for highway maintenance was welcomed, as was £2million assigned to tackling the climate change emergency. With regards to the introduction of climate change impact assessments on decision reports, it was explained and agreed that the County Council needed a robust and measurable approach, using a baseline of carbon emissions and resilience. Developing this would give the basis for an assessment tool that could be used by officers preparing decision reports in order to meaningfully recognise the impact on climate change of any proposed decisions. Cabinet acknowledged that to carry

out this work properly would take some time and therefore that it was anticipated the climate change impact assessments would be introduced to reports during the 2020/21 municipal year.

The recommendations in the report were agreed. A decision record is attached to these minutes.

**170. CAPITAL PROGRAMME 2020/21 - 2022/23**

Cabinet considered a report of the Director of Corporate Resources regarding the Capital Programme 2020/21 – 2022/23.

The report was introduced and alongside some specific projects, the scale of the overall programme was highlighted to and welcomed by Cabinet.

With the agreement of the Chairman, Councillor Porter addressed Cabinet, querying the development of former HCC care homes and raising questions about nitrate neutrality and environmental standards in school construction.

It was confirmed that best practice was being retained in school design within budgetary constraints. The agricultural policies relating to nitrates was set out and it was confirmed that there was ongoing investment in Adult Social Care provision.

The recommendations in the report were agreed. A decision record is attached to these minutes.

**171. SERVING HAMPSHIRE - 2019/20 HALF YEAR PERFORMANCE REPORT**

Cabinet considered a report of the Chief Executive and Head of Law and Governance providing a regular update on performance against the *Serving Hampshire* Strategic Plan.

In introducing the report the performance highlights in appendix two were drawn to Cabinet's attention and it was noted that the report validated high performance in the context of significant financial pressure. The report's outcomes were welcomed and it was recognised that the County Council's performance was a significant factor in the ability to attract and retain high quality employees.

The recommendations in the report were agreed. A decision record is attached to these minutes.

**172. CHILDREN'S SERVICES PARTNERSHIP WITH WEST SUSSEX COUNTY COUNCIL**

Cabinet considered a report of the Chief Executive regarding details of the continuing support by Hampshire County Council for children's services in West Sussex County Council.

The context in which Hampshire County Council had been appointed as an improvement partner was outlined to Cabinet who supported the work that was

underway. It was recognised that this both supported West Sussex County Council and was also of benefit to Hampshire staff who were able to broaden their experience.

The recommendations in the report were agreed. A decision record is attached to these minutes.

#### **173. INSURANCE STRATEGY**

Cabinet considered a report of the Director of Transformation and Governance regarding the County Council's insurance strategy.

It was confirmed that the strategy would be subject to regular review and noted that a minor update to the County Council's financial regulations was recommended. Cabinet welcomed the report and in particular noted the value for money approach to insurance adopted by the County Council.

The recommendations in the report were agreed. A decision record is attached to these minutes.

#### **174. CORPORATE PARENTING BOARD**

Cabinet considered a report of the Director of Children's Services regarding proposals for the revised arrangements for the Corporate Parenting Board .

It was highlighted to Cabinet that the recommendations came in the light of the Ofsted inspection and sought to expand the reach and scope of the Board.

With the agreement of the Chairman, Councillor Porter addressed Cabinet, welcoming the proposals and stressing the overall importance of the corporate parenting function.

Cabinet welcomed the report and acknowledged in particular the corporate parenting responsibility of all Councillors.

The recommendations in the report were agreed. A decision record is attached to these minutes.

#### **175. RESPONSIBILITIES FOR EXECUTIVE FUNCTIONS**

Cabinet considered a report of the Chief Executive regarding the allocation of Executive Functions from 1 April 2020.

The recommendations in the report were agreed. A decision record is attached to these minutes.

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Chairman,

## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	3 February 2020
<b>Title:</b>	Revenue Budget and Precept 2020/21
<b>Report From:</b>	Deputy Chief Executive and Director of Corporate Resource

**Contact name:** Carolyn Williamson

**Tel:** 01962 847400

**Email:** carolyn.williamson@hants.gov.uk

#### 1. The decision:

##### That Cabinet:

- 1.1. Notes the current position in respect of the financial resilience monitoring for the current financial year.
- 1.2. Approves the Revised Budget for 2019/20 contained in Appendix 1, including a transfer of £2.0m to the Investment Risk Reserve.
- 1.3. Approves that a minimum allocation of £2.0m is carried forward each year for highways reactive maintenance funding irrespective of the level of any under spend, with any shortfall underwritten corporately through the use of contingencies.
- 1.4. Delegates authority to the Director of Economy, Transport and Environment in consultation with the Executive Member for Economy, Transport and Environment to move funding from Operation Resilience to highways reactive maintenance if required during the year up to a limit of £3.0m.
- 1.5. Approves the updated cash limits for departments for 2020/21 as set out in Appendix 3.
- 1.6. Delegates authority to the Deputy Chief Executive and Director of Corporate Resources, following consultation with the Leader and the Chief Executive to make changes to the budget following Cabinet to take account of new issues, changes to figures notified by District Councils or any late changes in the final Local Government Finance Settlement

##### That Cabinet recommends to County Council that:

- 1.7. The Treasurer's report under Section 25 of the Local Government Act 2003 (Appendix 7) be taken into account when the Council determines the budget and precept for 2020/21.

- 1.8. The Revised Budget for 2019/20 set out in Appendix 1 be approved.
- 1.9. The Revenue Budget for 2020/21 (as set out in Appendix 4 and Appendix 5) be approved.
- 1.10. Funding for one off revenue priorities linked to the development of capital investment totalling £3.9m as set out in paragraphs 92 to 105 be approved.
- 1.11. Funding of £830,000 in 2020/21 to deal with the impact of ash dieback as set out in paragraphs 106 to 110 be approved.
- 1.12. The additions to the Capital Programme totalling £9.6m as set out in paragraphs 111 to 128 are approved.
- 1.13. The allocation of £2.5m from the Policy and Resources Other Reserve to top up the Investing in Hampshire Fund be approved.
- 1.14. The **council tax requirement** for the County Council for the year beginning 1 April 2020, be £668,000,898.
- 1.15. The County Council's band D council tax for the year beginning 1 April 2020 be £1,286.28, an increase of 3.99%, of which 2% is specifically for adults' social care.
- 1.16. The County Council's council tax for the year beginning 1 April 2020 for properties in each tax band be:

	£
Band A	857.52
Band B	1,000.44
Band C	1,143.36
Band D	1,286.28
Band E	1,572.12
Band F	1,857.96
Band G	2,143.80
Band H	2,572.56

- 1.17. Precepts be issued totalling ££668,000,898 on the billing authorities in Hampshire, requiring the payment in such instalments and on such date set by them previously notified to the County Council, in proportion to the tax base of each billing authority's area as determined by them and as set out below:

Basingstoke and Deane	66,647.30
East Hampshire	50,461.90
Eastleigh	47,034.53

Fareham	43,559.30
Gosport	27,039.10
Hart	40,704.11
Havant	40,708.30
New Forest	71,492.90
Rushmoor	31,865.06
Test Valley	49,855.00
Winchester	49,960.25

- 1.18. The Capital & Investment Strategy for 2020/21 (and the remainder of 2019/20) as set out in Appendix 8 be approved.
- 1.19. The Treasury Management Strategy for 2020/21 (and the remainder of 2019/20) as set out in Appendix 9 be approved.
- 1.20. Authority is delegated to the Deputy Chief Executive and Director of Corporate Resources to manage the County Council's investments and borrowing according to the Treasury Management Strategy Statement as appropriate.

**2. Reasons for the decision:**

- 2.1. The County Council must agree the 2020/21 budget and set the council tax for 2020/21 at its meeting on 13 February 2020. The Leader will present his budget speech and recommendations at the meeting. This report provides the background to those budget decisions and presents the recommendations from the Leader and Cabinet to the County Council.

**3. Other options considered and rejected:**

- 3.1. In effect the number of options for setting the budget are limitless and Leaders of the Opposition Groups may wish to present alternative recommendations on the budget and council tax at County Council as an amendment to the proposals.

**4. Conflicts of interest:**

- 4.1. Conflicts of interest declared by the decision-maker: None
- 4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

**5. Dispensation granted by the Conduct Advisory Panel: None.**

**6. Reason(s) for the matter being dealt with if urgent: Not applicable.**

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

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Chairman of Cabinet  
Councillor Keith Mans

3 February 2020



## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	3 February 2020
<b>Title:</b>	Capital Programme 2020/21 – 2022/23
<b>Report From:</b>	Deputy Chief Executive and Director of Corporate Resource

**Contact name:** Rob Carr

**Tel:** 01962 847508

**Email:** rob.carr@hants.gov.uk

#### 1. The decision:

- 1.1. That, within the 2019/20 capital programme, Cabinet approve an increase in the value of the A30 corridor - Brighton Hill scheme from £18.828 million to £20.65 million funded by developer contributions and grants.
- 1.2. That, within the 2019/20 capital programme, Cabinet approve an increase in the value of the A35 Redbridge Causeway scheme in the Structural Maintenance programme from £8.4 million to £9.7 million funded by the Bridges Capital Maintenance budget.

#### **That County Council is recommended to:**

- 1.3. Approve the capital programme for 2020/21 and the provisional programmes for 2021/22 and 2022/23 as set out in Appendix 1.

#### 2. Reasons for the decision:

- 2.1. The County Council must agree its Capital Programme at its meeting on 13 February 2020. The Leader will present his budget speech and recommendations at the meeting. This report provides the background to those budget decisions and presents the recommendations from the Leader and Cabinet to the County Council.

#### 3. Other options considered and rejected:

- 3.1. Other options are not available as far as process and timetable are concerned, but the Leader of the Opposition may wish to present alternative recommendations on the capital programme at County Council, as an amendment to these proposals..

**4. Conflicts of interest:**

- 4.1. Conflicts of interest declared by the decision-maker: None
- 4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

**5. Dispensation granted by the Conduct Advisory Panel:** None.

**6. Reason(s) for the matter being dealt with if urgent:** Not applicable.

**7. Statement from the decision maker:**

<b>Approved by:</b>	<b>Date:</b>
----- Chairman of Cabinet Councillor Keith Mans	3 February 2020

## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	3 February 2020
<b>Title:</b>	Serving Hampshire 2019/20 Half Year Performance Report
<b>Report From:</b>	Chief Executive and Head of Law and Governance

**Contact name:** Philippa Mellish

**Tel:** 01962 847482

**Email:** philippa.mellish@hants.gov.uk

#### **1. The decision:**

1.1. That Cabinet notes:

- a) the County Council's performance for the first half of 2019/20; and
- b) progress to advance inclusion and diversity.

#### **2. Reasons for the decision:**

2.1. The County Council's Performance Management Framework (PMF) provides the local governance structure for performance management and reporting to Cabinet. The PMF specifies that Cabinet receives an annual report on the County Council's performance against the strategic priorities set out in Shaping Hampshire.

#### **3. Other options considered and rejected:**

3.1. None.

#### **4. Conflicts of interest:**

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

**5. Dispensation granted by the Conduct Advisory Panel:** None.

**6. Reason(s) for the matter being dealt with if urgent:** Not applicable.

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

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Chairman of Cabinet  
Councillor Keith Mans

3 February 2020

## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	3 February 2020
<b>Title:</b>	Children's Services Partnership with West Sussex County Council
<b>Report From:</b>	Chief Executive

**Contact name:** John Coughlan

**Tel:** 01962 845252

**Email:** john.coughlan@hants.gov.uk

**1. The decision:**

1.1. That Cabinet notes the contents of the report and confirms its support for the Commission on behalf of the Department for Education (DfE) and the partnership for children's services between the two local authorities.

**2. Reasons for the decision:**

2.1. To confirm with Cabinet the details of the Commission on behalf of the DfE through which the County Council will provide continuing support for children's services in West Sussex County Council.

**3. Other options considered and rejected:**

3.1. None.

**4. Conflicts of interest:**

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

**5. Dispensation granted by the Conduct Advisory Panel:** None.

**6. Reason(s) for the matter being dealt with if urgent:** Not applicable.

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

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Chairman of Cabinet  
Councillor Keith Mans

3 February 2020

## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	3 February 2020
<b>Title:</b>	Insurance Strategy
<b>Report From:</b>	Director of Transformation and Governance

**Contact name:** Barbara Beardwell

**Tel:** 01962 845157

**Email:** barbara.beardwell@hants.gov.uk

#### 1. The decision:

That Cabinet:

- 1.1. Notes the contents of the report.
- 1.2. Agrees that the County Council should continue to maintain its overall approach to insurance whereby the County Council self-insures its assets and liabilities, subject to appropriate catastrophe insurance cover purchased from the commercial insurance market, supplemented by commercial insurance where necessary and appropriate.
- 1.3. Approves the adoption of an Insurance Strategy (Appendix 1).
- 1.4. Delegates authority to the Head of Law and Governance, in consultation with the Director of Corporate Resources, to review and update the Insurance Strategy on an annual basis.
- 1.5. Recommends to the Full Council that Financial Regulations are amended by the addition of the wording set out in Paragraph 42 of the Report.
- 1.6. Notes the changes to Financial Procedures set out in Paragraph 43 of the Report.

#### 2. Reasons for the decision:

- 2.1. To confirm with Cabinet the comprehensive and accessible details of the County Council's insurance arrangements, in accordance with the County Council's Financial Regulations.

#### 3. Other options considered and rejected:

- 3.1. None.

**4. Conflicts of interest:**

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

**5. Dispensation granted by the Conduct Advisory Panel:** None.

**6. Reason(s) for the matter being dealt with if urgent:** Not applicable.

**7. Statement from the decision maker:**

<b>Approved by:</b>	<b>Date:</b>
----- Chairman of Cabinet Councillor Keith Mans	3 February 2020



## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	3 February 2020
<b>Title:</b>	Corporate Parenting Board
<b>Report From:</b>	Director of Children's Services

**Contact name:** Stuart Ashley

**Tel:** 01962 846370

**Email:** stuart.ashley@hants.gov.uk

#### 1. The decision:

- 1.1. That Cabinet note the draft Terms of Reference for a newly constituted Corporate Parenting Board and recommend to the County Council that a new Board is established as an advisory Committee of the County Council and nine Members are appointed to it in accordance with the County Council's proportionality.
- 1.2. That Cabinet note the draft update to the Children and Families Advisory Panel (CFAP) Terms of Reference and recommend to the County Council that these be agreed.

#### 2. Reasons for the decision:

- 2.1. To agree the future structure for the Corporate Parenting Board in light of the Ofsted recommendations and the experience from first two years of operation.

#### 3. Other options considered and rejected:

- 3.1. None.

#### 4. Conflicts of interest:

- 4.1. Conflicts of interest declared by the decision-maker: None
- 4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

#### 5. Dispensation granted by the Conduct Advisory Panel: None.

#### 6. Reason(s) for the matter being dealt with if urgent: Not applicable.

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

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Chairman of Cabinet  
Councillor Keith Mans

3 February 2020

## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	3 February 2020
<b>Title:</b>	Responsibilities for Executive Functions
<b>Report From:</b>	Chief Executive

**Contact name:** Barbara Beardwell

**Tel:** 01962 845157

**Email:** barbara.beardwell@hants.gov.uk

#### 1. The decision:

1.1. That the revised allocation of responsibility for Executive Functions at Appendix One of the report from 1 April 2020 is noted by Cabinet and reported to the County Council at the County Council meeting on 13 February 2020.

#### 2. Reasons for the decision:

2.1. To acknowledge changes to the allocation of Executive Functions from 1 April 2020.

#### 3. Other options considered and rejected:

3.1. None.

#### 4. Conflicts of interest:

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

5. **Dispensation granted by the Conduct Advisory Panel:** None.

6. **Reason(s) for the matter being dealt with if urgent:** Not applicable.

7. **Statement from the decision maker:**

**Approved by:**

**Date:**

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Chairman of Cabinet  
Councillor Keith Mans

3 February 2020